# REPORT OF THE AUDIT OF THE SHELBY COUNTY CLERK

For The Year Ended December 31, 2012



#### ADAM H. EDELEN AUDITOR OF PUBLIC ACCOUNTS

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#### **EXECUTIVE SUMMARY**

## AUDIT EXAMINATION OF THE SHELBY COUNTY CLERK

### For The Year Ended December 31, 2012

The Auditor of Public Accounts has completed the Shelby County Clerk's audit for the year ended December 31, 2012. Based upon the audit work performed, the financial statement presents fairly in all material respects, the revenues, expenditures, and excess fees in conformity with the regulatory basis of accounting.

#### **Financial Condition:**

Excess fees increased by \$45,345 from the prior year, resulting in excess fees of \$233,738 as of December 31, 2012. Revenues decreased by \$196,131 from the prior year and expenditures decreased by \$241,476.

#### **Debt Obligations:**

The Shelby County Clerk's office is committed to lease agreements totaling \$178,197 as of December 31, 2012.

#### **Deposits:**

The County Clerk's deposits were insured and collateralized by bank securities.

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## ADAM H. EDELEN AUDITOR OF PUBLIC ACCOUNTS

The Honorable Rob Rothenburger, Shelby County Judge/Executive The Honorable Sue Carole Perry, Shelby County Clerk Members of the Shelby County Fiscal Court

**Independent Auditor's Report** 

#### **Report on the Financial Statement**

We have audited the accompanying statement of revenues, expenditures, and excess fees regulatory basis of the County Clerk of Shelby County, Kentucky, for the year ended December 31, 2012, and the related notes to the financial statement.

#### Management's Responsibility for the Financial Statement

Management is responsible for the preparation and fair presentation of this financial statement in accordance with financial reporting provisions prescribed or permitted by the laws of Kentucky to demonstrate compliance with the Commonwealth of Kentucky's regulatory basis of accounting as described in Note 1. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of a financial statement that is free from material misstatement, whether due to fraud or error.

#### **Auditor's Responsibility**

Our responsibility is to express an opinion on this financial statement based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in <u>Government Auditing Standards</u> issued by the Comptroller General of the United States, and the <u>Audit Guide for County Fee Officials</u> issued by the Auditor of Public Accounts, Commonwealth of Kentucky. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statement is free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statement. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statement, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statement in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statement. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.



The Honorable Rob Rothenburger, Shelby County Judge/Executive The Honorable Sue Carole Perry, Shelby County Clerk Members of the Shelby County Fiscal Court

#### Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles

As described in Note 1 of the financial statement, the financial statement is prepared by the County Clerk on the basis of the financial reporting provisions prescribed or permitted by the laws of Kentucky to demonstrate compliance with the Commonwealth of Kentucky's regulatory basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America.

The effects on the financial statement of the variances between the regulatory basis of accounting described in Note 1 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material.

#### Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because of the significance of the matter discussed in the Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles paragraph, the financial statement referred to above does not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of each fund of the County Clerk, as of December 31, 2012, or changes in financial position or cash flows thereof for the year then ended.

#### **Opinion on Regulatory Basis of Accounting**

In our opinion, the financial statement referred to above presents fairly, in all material respects, the revenues, expenditures, and excess fees of the County Clerk for the year ended December 31, 2012, in accordance with the basis of accounting practices prescribed or permitted by the Commonwealth of Kentucky as described in Note 1.

#### Other Reporting Required By Government Auditing Standards

In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated May 10, 2013 on our consideration of the Shelby County Clerk's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Shelby County Clerk's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> in considering the entity's internal control over financial reporting and compliance.

Auditor of Public Accounts

# SHELBY COUNTY SUE CAROLE PERRY, COUNTY CLERK STATEMENT OF REVENUES, EXPENDITURES, AND EXCESS FEES - REGULATORY BASIS

#### For The Year Ended December 31, 2012

<u>Re</u>	vei	nue	es

State Grants		\$ 14,250
State Fees For Services		15,141
Fiscal Court		10,017
Licenses and Taxes:  Motor Vehicle- Licenses and Transfers Usage Tax Tangible Personal Property Tax Other- Marriage Licenses Deed Transfer Tax	\$ 1,238,739 3,813,596 3,606,428 10,224 144,047	
Deed Transfer Tax  Delinquent Tax	144,047 866,667	9,679,701
Fees Collected for Services:  Recordings- Deeds, Easements, and Contracts Real Estate Mortgages Chattel Mortgages and Financing Statements Powers of Attorney Affordable Housing Trust Lien Release Fees Notary Fees All Other Recordings Charges for Other Services-	18,613 101,406 103,611 2,730 53,232 23,002 11,516 45,236	
Candidate Filing Fees Copywork	810 7,233	367,389
Other: Postage Child Victim Fund Donations	4,742 255	
Miscellaneous	10,401	15,398
Interest Earned		 4,117
Total Revenues		10,106,013

#### SHELBY COUNTY

#### SUE CAROLE PERRY, COUNTY CLERK

STATEMENT OF REVENUES, EXPENDITURES, AND EXCESS FEES - REGULATORY BASIS For The Year Ended December 31,2012

(Continued)

#### Expenditures

Payments to State:		
Motor Vehicle-		
Licenses and Transfers	\$ 859,274	
Usage Tax	3,699,113	
Tangible Personal Property Tax	1,315,385	
Licenses, Taxes, and Fees-		
Delinquent Tax	66,142	
Legal Process Tax	37,020	
Affordable Housing Trust	 53,221	\$ 6,030,155
Payments to Fiscal Court:		
Tangible Personal Property Tax	379,794	
Delinquent Tax	62,296	
Deed Transfer Tax	 136,845	578,935
Payments to Other Districts:		
Tangible Personal Property Tax	1,766,997	
Delinquent Tax	 482,181	2,249,178
Payments to Sheriff		69,916
Payments to County Attorney		117,279
Operating Expenditures and Capital Outlay:		
Personnel Services-		
Deputies' Salaries	335,818	
Employee Benefits-		
Employer's Share Social Security	30,111	
Employer's Share Retirement	82,280	
Employer's Paid Health Insurance	79,393	
Contracted Services-		
Preparation of Property Tax Bills	7,063	
Computer Services	82,225	
±		
Election Expense	57,777	
<u>-</u>	57,777	

#### SHELBY COUNTY

#### SUE CAROLE PERRY, COUNTY CLERK

STATEMENT OF REVENUES, EXPENDITURES, AND EXCESS FEES - REGULATORY BASIS For The Year Ended December 31,2012

(Continued)

#### Expenditures (Continued)

Operating Expenditures and Capital Outlay: (Continue	ed)				
Other Charges-					
Dues and Conventions	\$	4,155			
Postage		10,850			
Refunds		2,228			
Transfer of Previous Year Funds		1,523			
Miscellaneous		2,229	\$ 703,085		
Capital Outlay-					
Office Equipment		3,641			
New Equipment		7,555	11,196		
Libraries and Archives Grant Expenditures			14,250		
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Total Expenditures				\$	9,773,994
Net Revenues					332,019
Less: Statutory Maximum					90,893
•					<u> </u>
Excess Fees					241,126
Less: Expense Allowance			3,600		
Training Incentive Benefit			3,788		7,388
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Excess Fees Due County for 2012					233,738
Payment to Fiscal Court - February 18, 2013					233,738
Balance Due Fiscal Court at Completion of Audit				\$	0

## SHELBY COUNTY NOTES TO FINANCIAL STATEMENT

December 31, 2012

#### Note 1. Summary of Significant Accounting Policies

#### A. Fund Accounting

A fee official uses a fund to report on the results of operations. A fund is a separate accounting entity with a self-balancing set of accounts. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities.

A fee official uses a fund for fees to account for activities for which the government desires periodic determination of the excess of revenues over expenditures to facilitate management control, accountability, and compliance with laws.

#### B. Basis of Accounting

KRS 64.820 directs the fiscal court to collect any amount, including excess fees, due from the County Clerk as determined by the audit. KRS 64.152 requires the County Clerk to settle excess fees with the fiscal court by March 15 each year.

The financial statement has been prepared on a regulatory basis of accounting, which demonstrates compliance with the laws of Kentucky and is a special purpose framework. Under this regulatory basis of accounting, revenues and expenditures are generally recognized when cash is received or disbursed with the exception of accrual of the following items (not all-inclusive), at December 31 that may be included in the excess fees calculation:

- Interest receivable
- Collection on accounts due from others for 2012 services
- Reimbursements for 2012 activities
- Payments due other governmental entities for December tax and fee collections and payroll
- Payments due vendors for goods or services provided in 2012

The measurement focus of a fee official is upon excess fees. Remittance of excess fees is due to the County Treasurer in the subsequent year.

#### C. Cash and Investments

KRS 66.480 authorizes the County Clerk's office to invest in the following, including but not limited to, obligations of the United States and of its agencies and instrumentalities, obligations and contracts for future delivery or purchase of obligations backed by the full faith and credit of the United States, obligations of any corporation of the United States government, bonds or certificates of indebtedness of this state, and certificates of deposit issued by or other interest-bearing accounts of any bank or savings and loan institution which are insured by the Federal Deposit Insurance Corporation (FDIC) or which are collateralized, to the extent uninsured, by any obligation permitted by KRS 41.240(4).

SHELBY COUNTY NOTES TO FINANCIAL STATEMENT December 31, 2012 (Continued)

#### Note 2. Employee Retirement System

The county official and employees have elected to participate in the County Employees Retirement System (CERS), pursuant to KRS 78.530 administered by the Board of Trustees of the Kentucky Retirement Systems. This is a cost sharing, multiple employer defined benefit pension plan, which covers all eligible full-time employees and provides for retirement, disability and death benefits to plan members. Benefit contributions and provisions are established by statute.

Nonhazardous covered employees are required to contribute 5 percent of their salary to the plan. Nonhazardous covered employees who begin participation on or after September 1, 2008 are required to contribute 6 percent of their salary to the plan. The county's contribution rate for nonhazardous employees was 18.96 percent for the first six months and 19.55 percent for the last six months.

Benefits fully vest on reaching five years of service for nonhazardous employees. Aspects of benefits for nonhazardous employees include retirement after 27 years of service or age 65. Nonhazardous employees who begin participation on or after September 1, 2008 must meet the rule of 87 (members age plus years of service credit must equal 87, and the member must be a minimum of 57 years of age) or the member is age 65, with a minimum of 60 months service credit.

CERS also provides post retirement health care coverage as follows:

For members participating prior to July 1, 2003, years of service and respective percentages of the maximum contribution are as follows:

Years of Service	% paid by Insurance Fund	% Paid by Member through Payroll Deduction
20 or more	100%	0%
15-19	75%	25%
10-14	50%	50%
4-9	25%	75%
Less than 4	0%	100%

As a result of House Bill 290 (2004 General Assembly), medical insurance benefits are calculated differently for members who began participation on or after July 1, 2003. Once members reach a minimum vesting period of ten years, non-hazardous employees whose participation began on or after July 1, 2003, earn ten dollars per month for insurance benefits at retirement for every year of earned service without regard to a maximum dollar amount.

SHELBY COUNTY NOTES TO FINANCIAL STATEMENT December 31, 2012 (Continued)

#### Note 2. Employee Retirement System (Continued)

Historical trend information showing the CERS' progress in accumulating sufficient assets to pay benefits when due is presented in the Kentucky Retirement Systems' annual financial report. This report may be obtained by writing the Kentucky Retirement Systems, 1260 Louisville Road, Frankfort, KY 40601-6124, or by telephone at (502) 564-4646.

#### Note 3. Deposits

The Shelby County Clerk maintained deposits of public funds with depository institutions insured by the Federal Deposit Insurance Corporation (FDIC) as required by KRS 66.480(1)(d). According to KRS 41.240(4), the depository institution should pledge or provide sufficient collateral which, together with FDIC insurance, equals or exceeds the amount of public funds on deposit at all times. In order to be valid against the FDIC in the event of failure or insolvency of the depository institution, this pledge or provision of collateral should be evidenced by an agreement between the County Clerk and the depository institution, signed by both parties, that is (a) in writing, (b) approved by the board of directors of the depository institution or its loan committee, which approval must be reflected in the minutes of the board or committee, and (c) an official record of the depository institution.

#### Custodial Credit Risk - Deposits

Custodial credit risk is the risk that in the event of a depository institution failure, the County Clerk's deposits may not be returned. The Shelby County Clerk does not have a deposit policy for custodial credit risk but rather follows the requirements of KRS 41.240(4). As of December 31, 2012, all deposits were covered by FDIC insurance or a properly executed collateral security agreement.

#### Note 4. Grant

The Shelby County Clerk received a local records microfilming grant from the Kentucky Department for Libraries and Archives in the amount of \$14,250. Funds totaling \$14,250 were expended during the year. The unexpended grant balance was \$0 as of December 31, 2012.

#### Note 5. Lease Agreements

The Shelby County Clerk's office was committed to the following lease agreements as of 12/31/12:

					]	Principal
					]	Balance
Item	$\mathbf{N}$	Ionthly	Term Of	Ending	De	cember 31,
Purchased	Pa	ayment	Agreement	Date		2012
Software	\$	2,250	60 Months	4/1/15	\$	60,750
Hardware		4,075	60 Months	4/1/15		110,025
Postage Meter		158	63 Months	8/15/16		7,422
	\$	6,483			\$	178,197

REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF THE FINANCIAL STATEMENT PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS



## ADAM H. EDELEN AUDITOR OF PUBLIC ACCOUNTS

The Honorable Rob Rothenburger, Shelby County Judge/Executive The Honorable Sue Carole Perry, Shelby County Clerk Members of the Shelby County Fiscal Court

> Report On Internal Control Over Financial Reporting And On Compliance And Other Matters Based On An Audit Of The Financial Statement Performed In Accordance With Government Auditing Standards

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in <u>Government Auditing Standards</u> issued by the Comptroller General of the United States, the statement of revenues, expenditures, and excess fees - regulatory basis of the Shelby County Clerk for the year ended December 31, 2012, and the related notes to the financial statement and have issued our report thereon dated May 10, 2013. The County Clerk's financial statement is prepared on a regulatory basis of accounting, which demonstrates compliance with the laws of Kentucky and is a special purpose framework.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statement, we considered the Shelby County Clerk's internal control over financial reporting to determine audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statement, but not for the purpose of expressing an opinion on the effectiveness of the Shelby County Clerk's internal control. Accordingly, we do not express an opinion on the effectiveness of the Shelby County Clerk's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statement will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.



Report On Internal Control Over Financial Reporting And On Compliance And Other Matters Based On An Audit Of The Financial Statement Performed In Accordance With Government Auditing Standards (Continued)

#### **Compliance And Other Matters**

As part of obtaining reasonable assurance about whether the Shelby County Clerk's financial statement is free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under <u>Government Auditing Standards</u>.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Respectfully submitted,

Auditor of Public Accounts

May 10, 2013